### **Public Document Pack**



Your ref: Our ref:

**Enquiries to:** Heather Bowers

Email:

Heather.Bowers@northumberland.gov.uk

**Tel direct:** 01670 622609 **Date:** Tuesday, 14 June 2022

Dear Sir or Madam,

Your attendance is requested at a meeting of the CRAMLINGTON, BEDLINGTON AND SEATON VALLEY LOCAL AREA COUNCIL to be held in COUNCIL CHAMBER - COUNTY HALL on WEDNESDAY, 22 JUNE 2022 at 4.00 PM.

Yours faithfully

Daljit Lally

Chief Executive

To Cramlington, Bedlington and Seaton Valley Local Area Council members as follows:-

L Bowman, Chicken, W Daley, C Dunbar, P Ezhilchelvan, D Ferguson, B Flux, S Lee (Vice-Chair), M Robinson, M Swinburn (Chair), C Taylor and R Wilczek (Vice-Chair (Planning))





#### **AGENDA**

#### **PART I**

It is expected that the matters included in this part of the agenda will be dealt with in public.

#### 1. PROCEDURE AT PLANNING MEETINGS

(Pages 1 - 2)

- 2. APOLOGIES FOR ABSENCE
- 3. MINUTES

#### 4. DISCLOSURE OF MEMBERS' INTERESTS

Unless already entered in the Council's Register of Members' interests, members are required where a matter arises at a meeting;

- a. Which directly relates to Disclosable Pecuniary Interest ('DPI') as set out in Appendix B, Table 1 of the Code of Conduct, to disclose the interest, not participate in any discussion or vote and not to remain in room. Where members have a DPI or if the matter concerns an executive function and is being considered by a Cabinet Member with a DPI they must notify the Monitoring Officer and arrange for somebody else to deal with the matter.
- b. Which **directly relates to** the financial interest or well being of a Other Registrable Interest as set out in Appendix B, Table 2 of the Code of Conduct to disclose the interest and only speak on the matter if members of the public are also allowed to speak at the meeting but otherwise must not take part in any discussion or vote on the matter and must not remain the room.
- c. Which directly relates to their financial interest or well-being (and is not DPI) or the financial well being of a relative or close associate, to declare the interest and members may only speak on the matter if members of the public are also allowed to speak. Otherwise, the member must not take part in discussion or vote on the matter and must leave the room.
- d. Which **affects** the financial well-being of the member, a relative or close associate or a body included under the Other Registrable Interests column in Table 2, to disclose the interest and apply the test set out at paragraph 9 of Appendix B before deciding whether they may remain in the meeting.
- e. Where Members have or a Cabinet Member has an Other Registerable Interest or Non Registerable Interest in a matter being considered in exercise of their executive function, they must notify the Monitoring Officer and arrange for somebody else to deal with it.

NB Any member needing clarification must contact <a href="mailto:monitoringofficer@northumberland.gov.uk">monitoringofficer@northumberland.gov.uk</a>. Members are referred to the Code of Conduct which contains the matters above in full. Please refer to the guidance on disclosures at the rear of this agenda letter.

#### 5. DETERMINATION OF PLANNING APPLICATIONS

(Pages 3 - 6)

To request the committee to decide the planning applications attached to this report using the powers delegated to it.

Please note that printed letters of objection/support are no longer circulated with the agenda but are available on the Council's website at <a href="http://www.northumberland.gov.uk/Planning.aspx">http://www.northumberland.gov.uk/Planning.aspx</a>

#### 6. 21/03369/FUL

(Pages 7 - 24)

Demolition of various buildings, retention of 1 Windmill Farm Smallholdings and erection of 9no. bungalows with associated works and new vehicular access.

Windmill Farm Smallholdings, Choppington Road, Choppington, Northumberland, NE62 5TJ

#### 7. APPEALS UPDATE

(Pages 25 - 34)

For Member's information to report the progress of planning appeals. This is a monthly report and relates to appeals throughout all 5 Local Area Council Planning Committee areas and covers appeals of Strategic Planning Committee.

#### 8. DATE OF NEXT MEETING

The date of the next meeting will be Wednesday 20 July 2022.

#### 9. URGENT BUSINESS

To consider such other business, as in the opinion of the Chair, should, by reason of special circumstances, be considered as a matter of urgency.

#### IF YOU HAVE AN INTEREST AT THIS MEETING, PLEASE:

- Declare it and give details of its nature before the matter is discussed or as soon as it becomes apparent to you.
- Complete this sheet and pass it to the Democratic Services Officer.

Name:		Date of meeting:		
Meeting:				
Item to wh	ich your interest relates:			
the Code	nterest i.e. either disclosable pecuniar of Conduct, Other Registerable Intere B to Code of Conduct) (please give deta	est or Non-Registeral		
, прешал I	to double of dollars, (produce give work			
Are you int	ending to withdraw from the meeting?	•	Yes - 🗆	No -

#### **Registering Interests**

Within 28 days of becoming a member or your re-election or re-appointment to office you must register with the Monitoring Officer the interests which fall within the categories set out in **Table 1 (Disclosable Pecuniary Interests)** which are as described in "The Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012". You should also register details of your other personal interests which fall within the categories set out in **Table 2 (Other Registerable Interests)**.

"Disclosable Pecuniary Interest" means an interest of yourself, or of your partner if you are aware of your partner's interest, within the descriptions set out in Table 1 below.

**"Partner"** means a spouse or civil partner, or a person with whom you are living as husband or wife, or a person with whom you are living as if you are civil partners.

- 1. You must ensure that your register of interests is kept up-to-date and within 28 days of becoming aware of any new interest, or of any change to a registered interest, notify the Monitoring Officer.
- 2. A 'sensitive interest' is as an interest which, if disclosed, could lead to the councillor, or a person connected with the councillor, being subject to violence or intimidation.
- 3. Where you have a 'sensitive interest' you must notify the Monitoring Officer with the reasons why you believe it is a sensitive interest. If the Monitoring Officer agrees they will withhold the interest from the public register.

#### Non participation in case of disclosable pecuniary interest

- 4. Where a matter arises at a meeting which directly relates to one of your Disclosable Pecuniary Interests as set out in **Table 1**, you must disclose the interest, not participate in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to disclose the nature of the interest, just that you have an interest.
  - Dispensation may be granted in limited circumstances, to enable you to participate and vote on a matter in which you have a disclosable pecuniary interest.
- 5. Where you have a disclosable pecuniary interest on a matter to be considered or is being considered by you as a Cabinet member in exercise of your executive function, you must notify the Monitoring Officer of the interest and must not take any steps or further steps in the matter apart from arranging for someone else to deal with it.

#### **Disclosure of Other Registerable Interests**

6. Where a matter arises at a meeting which *directly relates* to the financial interest or wellbeing of one of your Other Registerable Interests (as set out in **Table 2**), you must disclose the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting but otherwise must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to disclose the nature of the interest.

#### **Disclosure of Non-Registerable Interests**

- 7. Where a matter arises at a meeting which *directly relates* to your financial interest or well-being (and is not a Disclosable Pecuniary Interest set out in **Table 1**) or a financial interest or well-being of a relative or close associate, you must disclose the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting. Otherwise you must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to disclose the nature of the interest.
- 8. Where a matter arises at a meeting which affects
  - a. your own financial interest or well-being;
  - b. a financial interest or well-being of a relative or close associate; or
  - c. a financial interest or wellbeing of a body included under Other Registrable Interests as set out in **Table 2** you must disclose the interest. In order to determine whether you can remain in the meeting after disclosing your interest the following test should be applied
- 9. Where a matter (referred to in paragraph 8 above) affects the financial interest or well-being:
  - a. to a greater extent than it affects the financial interests of the majority of inhabitants of the ward affected by the decision and;
  - b. a reasonable member of the public knowing all the facts would believe that it would affect your view of the wider public interest

You may speak on the matter only if members of the public are also allowed to speak at the meeting. Otherwise, you must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation.

If it is a 'sensitive interest', you do not have to disclose the nature of the interest.

Where you have an Other Registerable Interest or Non-Registerable Interest on a matter to be considered or is being considered by you as a Cabinet member in exercise of your executive function, you must notify the Monitoring Officer of the interest and must not take any steps or further steps in the matter apart from arranging for someone else to deal with it.



#### PROCEDURE AT PLANNING COMMITTEE

#### A Welcome from Chairman to members and those members of the public watching on the livestream

Welcome to also include reference to

- (i) Fact that meeting is being held in a Covid safe environment and available to view on a live stream through You Tube
  Northumberland TV
- (ii) Members are asked to keep microphones on mute unless speaking

#### B Record attendance of members

- (i) Democratic Services Officer (DSO) to announce and record any apologies received.
- C Minutes of previous meeting and Disclosure of Members' Interests
- D <u>Development Control</u>

#### **APPLICATION**

**Chair** 

Introduces application

Site Visit Video (previously circulated) - invite members questions

**Planning Officer** 

Updates – Changes to recommendations – present report

#### **Public Speaking**

Objector(s) (up to 5 mins)

Local member (up to 5 mins)/ parish councillor (up to 5 mins)

Applicant/Supporter (up to 5 mins)

NO QUESTIONS IN RELATION TO WRITTEN REPRESENTATIONS OR OF/BY LOCAL COUNCILLOR

#### **Committee members' questions to Planning Officers**

Chairman to respond to raised hands of members as to whether they have any questions of the Planning Officers

#### Debate (Rules)

Proposal

Seconded

**DEBATE** 

Again Chairman to respond to raised hand of members as to whether they wish to participate in the debate

- No speeches until proposal seconded
- Speech may not exceed 6 minutes
- Amendments to Motions
- Approve/Refuse/Defer

#### **Vote(by majority or Chair's casting vote)**

- (i) Planning Officer confirms and reads out wording of resolution
- (ii) Legal officer should then record the vote FOR/AGAINST/ABSTAIN (reminding members that they should abstain where they have not heard all of the consideration of the application)



#### CRAMLINGTON, BEDLINGTON & SEATON VALLEY LOCAL AREA COUNCIL

22 JUNE 2022

#### **DETERMINATION OF PLANNING APPLICATIONS**

#### **Report of the Executive Director of Place**

Cabinet Member: Councillor C Horncastle

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#### **Purpose of report**

To request the Local Area Council to decide the planning applications attached to this report using the powers delegated to it.

#### Recommendations

The Local Area Council is recommended to consider the attached planning applications and decide them in accordance with the individual recommendations, also taking into account the advice contained in the covering report.

#### **Key issues**

Each application has its own particular set of individual issues and considerations that must be taken into account when determining the application. These are set out in the individual reports contained in the next section of this agenda.

#### **DETERMINATION OF PLANNING APPLICATIONS**

#### Introduction

1. The following section of the agenda consists of planning applications to be determined by the Cramlington, Bedlington & Seaton Valley Local Area Council in accordance with the current delegation arrangements. Any further information, observations or letters relating to any of the applications contained in this agenda and received after the date of publication of this report will be reported at the meeting.

#### The Determination of Planning and Other Applications

2. In considering the planning and other applications, members are advised to take into account the following general principles:

- Decision makers are to have regard to the development plan, so far as it is material to the application
- Applications are to be determined in accordance with the development plan unless material considerations indicate otherwise
- Applications should always be determined on their planning merits in the light of all material considerations
- Members are reminded that recommendations in favour of giving permission must be accompanied by suitable conditions and a justification for giving permission, and that refusals of permission must be supported by clear planning reasons both of which are defensible on appeal
- Where the Local Area Council is minded to determine an application other than in accordance with the Officer's recommendation, clear reasons should be given that can be minuted, and appropriate conditions or refusal reasons put forward
- 3. Planning conditions must meet 6 tests that are set down in paragraph 206 of the NPPF and reflected in National Planning Practice Guidance (NPPG, March 2014 as amended). They must be:
  - Necessary
  - Relevant to planning
  - Relevant to the development permitted
  - Enforceable
  - Precise
  - Reasonable in all other respects
- 4. Where councillors are contemplating moving a decision contrary to officer advice, they are recommended to consider seeking advice from senior officers as to what constitutes material planning considerations, and as to what might be appropriate conditions or reasons for refusal.
- 5. Attached as Appendix 1 is the procedure to be followed at all Local Area Councils.

#### **Important Copyright Notice**

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#### **BACKGROUND PAPERS**

These are listed at the end of the individual application reports.

#### IMPLICATIONS ARISING OUT OF THE REPORT

**Policy:** Procedures and individual recommendations are

in line with policy unless otherwise stated

Finance and value for

Money:

None unless stated

Human Resources: None

Property: None

Equalities: None

Risk Assessment: None

Sustainability: Each application will have an impact on the local

environment and it has been assessed accordingly

**Crime and Disorder:** As set out in the individual reports

**Customer Considerations:** None

**Consultations:** As set out in the individual reports

Wards: All

Report author - Rob Murfin

Director of Planning 01670 622542

Rob.Murfin@northumberland.gov.uk

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#### **APPENDIX 1: PROCEDURE AT PLANNING COMMITTEES**

#### **Chair**

Introduce 3 application

#### **Planning Officer**

Updates - Changes to Recommendations - present report

#### **Public Speaking**

Objector(s) (5mins)

Local Councillor/Parish Councillor (5 mins)

Applicant / Supporter (5 mins)

NO QUESTIONS ALLOWED TO/BY PUBLIC SPEAKERS

#### **Member's Questions to Planning Officers**

#### **Rules of Debate**

Proposal

Seconded

**DEBATE** 

- No speeches until motion is seconded
- Speech may not exceed 10 minutes
- Amendments to Motions
- Approve/ refuse/ defer

#### **Vote (by majority or Chair casting vote)**

Chair should read out resolution before voting Voting should be a clear show of hands.

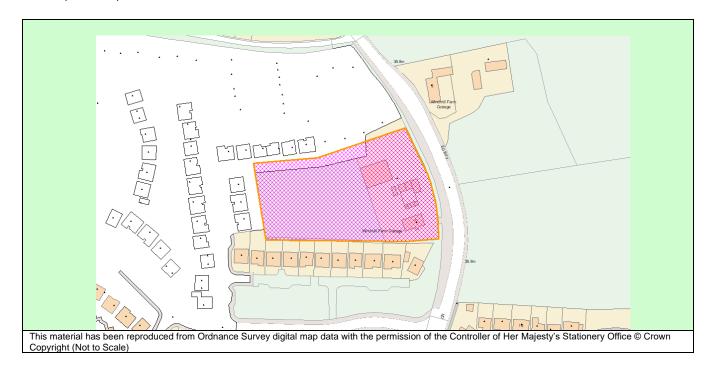
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# Cramlington, Bedlington and Seaton Valley Local Area Council Committee, Wednesday 15<sup>th</sup> June 2022

Application No:	21/03369/F	/03369/FUL		
Proposal:		olition of various buildings, retention of 1 Windmill Farm		
	Smallholdir	ngs and erection of	of 9no. bung	alows with associated works
	and new ve	ehicular access		
Site Address	Windmill Fa	arm Smallholding	s, Chopping	ton Road, Choppington,
	Northumbe	erland, NE62 5TJ		
Applicant:	Mr & Mrs N	/lichael &	Agent:	Mr David Boyce
	Denise Bui	kinshaw		Unit 4, Witney Way, Hi-Tech
	Windmill Fa	Farm Cottage, Village, Boldon Business Park		Village, Boldon Business Park
	Choppingto	ton, NE62 5TJ, NE35 9PE		
Ward	Bedlington	West	Parish	West Bedlington
Valid Date:	12 October	· 2021	Expiry	16th June 2022
			Date:	
Case Officer	Name:	Mr Ryan Soulsb	у	
Details:	Job Title:	Planning Officer		
	Tel No:	01670 622627		
	Email:	Ryan.Soulsby@northumberland.gov.uk		

**Recommendation:** That this application be GRANTED permission subject to a unilateral undertaking in relation to contributions to the Coastal Mitigation scheme (£5,535), and recommended conditions.



#### 1. Introduction

1.1 This application is being brought to local area council committee following the receipt of an objection West Bedlington Parish Council. Following this objection, the application was referred to the chair and vice chair of the committee and executive director of planning who confirmed a decision should be made via local area council committee.

#### 2. Description of the Proposals

- 2.1 Planning permission is sought for the demolition of existing agricultural structures and the construction of 9no bungalows with associated works and a new vehicular access at Windmill Farm Smallholdings, Choppington.
- 2.2 The submitted details propose 9no detached bungalows with outdoor external amenity space and garages. Materials used in the construction of the dwellings would consist of red facing brickwork, concrete roof tiles and ivory coloured UPVC framed fenestration. A breakdown of the proposed dwellings is below –

3no four bedroom bungalows with a double garage (plots 2, 4 and 5). 2no four bedroom bungalows with a double garage (plots 6 and 7) 1no four bedroom bungalow with a double garage (plot 1) 1no three bedroom bungalow with a double garage (plot 3) 2no three bedroom bungalows with a single garage (plots 8 and 9)

- 2.3 A new access to the site would be created from the adjacent A1068 public highway with the existing access to be closed. A new footpath would be created within the site providing links with the existing pathway whilst additional soft landscaping is proposed upon the boundaries of the application site.
- 2.4 The application site is located within the settlement boundary for Bedlington. New residential development is being constructed to the northern, western and southern boundaries of the application site whilst a public footpath and highway bound the application site to the east.

#### 3. Planning History

N/A

#### 4. Consultee Responses

West Bedlington	The Town Council would OBJECT to the present application
Parish Council because it believes the vehicle egress from this propose could potentially be a difficult with a limited field of vision right and left, and its proximity to other development acceptance points in the immediate vicinity.	
Highways	No objection subject to recommended conditions.
The Coal Authority	No objection.
County Ecologist	No objection subject to recommended conditions.
South SE Tree And No response received.	
Woodland Officer	
Public Protection	No objection subject to recommended conditions.

#### 5. Public Responses

#### Neighbour Notification

Number of Neighbours Notified	46
Number of Objections	0
Number of Support	0
Number of General Comments	0

#### Notices

No Site Notice Required. No Press Notice Required.

#### Summary of Responses:

None received

#### 6. Planning Policy

#### 6.1 Development Plan Policy

Northumberland Local Plan 2016 - 2036 (Adopted March 2022)

Policy STP 1 - Spatial strategy (strategic policy)

Policy STP 2 - Presumption in favour of sustainable development (strategic policy)

Policy STP 3 - Sustainable development (strategic policy)

Policy STP 4 - Climate change mitigation and adaption (strategic policy)

Policy STP 5 - Health and wellbeing (strategic policy)

Policy HOU 2 - Provision of new residential development (strategic policy)

Policy HOU 5 - Housing types and mix

Policy HOU 9 - Residential development management

Policy QOP 1 - Design principles (strategic policy)

Policy QOP 2 - Good design and amenity

Policy QOP 3 - Public realm design principles

Policy QOP 4 - Landscaping and trees

Policy QOP 6 - Delivering well designed places

Policy TRA 1 - Promoting sustainable connections (strategic policy)

Policy TRA 2 - The effects of development on the transport network

Policy TRA 4 - Parking provision in new development

Policy ENV 1 - Approaches to assessing the impact of development on the natural,

historic and built environment (strategic policy)

Policy ENV 2 - Biodiversity and geodiversity

Policy WAT 3 - Flooding

Policy WAT 4 - Sustainable drainage systems

Policy POL 1 - Unstable and contaminated land

Policy POL 2 - Pollution and air, soil and water quality

Policy INF 6 - Planning obligations

#### 6.2 National Planning Policy

National Planning Policy Framework (2021) (NPPF)

#### 7. Appraisal

- 7.1 In accordance with Section 38 (6) of the Planning and Compulsory Purchase Act 2004, planning applications should be determined in accordance with the development plan, unless material considerations indicate otherwise. In this case the development plan comprises of the Northumberland Local Plan (NLP). The National Planning Policy Framework (NPPF) (2021) and Planning Practice Guidance (PPG) are material considerations in determining this application.
  - Principle of development;
  - Design and visual character;
  - Residential amenity;
  - Highway safety;
  - Ecological impacts;
  - · Land contamination, stability and ground gas;
  - Drainage.

#### Principle of development

- 7.2 Policy STP 1 of the NLP, read in conjunction with the Proposals Map which accompanies the Plan, identifies main towns, service centres and service villages across the county where sustainable development can be located. Bedlington is recognised as a main town where there is a focus for employment, housing, retail and services. The application site is located within the settlement of Bedlington.
- 7.3 The site is clearly sustainable owing to its location within the existing settlement of Bedlington with a variety of everyday services including shops, schools and restaurants all within walking distance of the application site. Furthermore, the site is well supported by public transport links that allow travel to neighbouring towns, as well as Newcastle city centre, without the requirement of a private car.
- 7.4 The application site is to be bounded by residential development to the northern, southern and western boundaries upon completion of the works granted by the LPA under application ref no's 16/04731/OUT and 19/01457/REM. At the time of the officers site visit (October 2021), construction work was underway for this adjacent development.
- 7.5 The principle of development is therefore acceptable and accords with relevant local and national planning policy.

#### Design and visual character

7.6 Policy HOU 9 of the NLP states that residential development will be supported where they 'contribute to a sense of place' and 'are constructed to a high quality of design'. Policy QOP 1 is also relevant within this assessment and states that development proposals should 'make a positive contribution to local character and distinctiveness and contribute to a positive relationship between built and natural features, including landform and topography'.

- 7.7 The NPPF at paragraph 126 recognises good design as a key aspect of sustainable development with paragraph 130 noting developments should be visually attractive as a result of good architecture, layout and appropriate and effective landscaping.
- 7.8 As part of the application assessment, a site visit was undertaken by the planning officer to assess the application site and the wider surrounding area. There is an evident housing mix within this area of Bedlington consisting of two storey detached and semi-detached properties as well as bungalows. There is a wide-ranging material palette upon residential dwellings, however, the most identifiable materials were red brick properties with concrete roof tiles.
- 7.9 The scale and massing of the proposed bungalows is acceptable and would not result in incongruous additions that would impact upon the visual character of the immediate or wider area. The ridge heights of the proposed dwellings would not exceed 5.3 metres whilst the footprint of the buildings are acceptable to ensure that appropriate external amenity space is provided for each property. Whilst the additional built form would be generated within the site when compared to existing agricultural structures, this would not result in harm to the character of the area which is recognised as primarily residential.
- 7.10 Fenestration has been appropriately sited upon the proposed dwellings whilst the material palette chosen would mirror materials upon neighbouring properties, including the existing Windmill Farm Cottage located within the application site. To retain a level of control over the proposed materials, it would be appropriate for the LPA to include a condition requesting that material samples be provided prior to construction works upon site.
- 7.11 Subject to a material samples condition, the LPA are satisfied that the proposed development accords with both local planning policy and national planning policy in relation to good design.

#### Residential amenity

- 7.12 Policy QOP 2 of the NLP states that 'development will be required to provide a high standard of amenity for existing and future users of the development itself and not cause unacceptable harm to the amenity of those living in, working in or visiting the local area'. Paragraph 130, part f) of the NPPF states that planning decisions should ensure that developments 'create places that are safe, inclusive and accessible and which promote health and well-being with a high standard of amenity for existing and future users'.
- 7.13 The application site consists of 1no residential dwelling and agricultural structures. A large area of open, agricultural land is located to the western boundary of the application site with timber fencing and planting providing separation between the application site and the residential development currently under construction. Soft landscaping also bounds the shared boundaries of the site.
- 7.14 As part of the application site visit, a site walkaround was conducted to assess the development site and the wider area. Following this, a desktop

- study was undertaken to assess the separation distances within the site between the proposed properties and the distances between existing dwellings, and those due for construction within the near future.
- 7.15 Following the submission of amended details to relocate fenestration upon selected plots, the LPA are satisfied that the proposed development would not adversely impact upon residential amenity. Acceptable separation distances have been retained between the proposed dwellings and those currently under construction to ensure that there would be no significant impacts caused by way of privacy or overlooking. All plots would benefit from private external amenity space whilst the internal footprint of the 9no bungalows is considerable, ensuring future occupiers will benefit from good levels of amenity within the properties.
- 7.16 The scale and massing of the proposed dwellings, coupled with the separation distances and layout of the site ensures that there would be no overshadowing or loss of light caused that may impact upon an occupiers enjoyment of the property. To protect the amenity of future occupiers of plot 1 and 2, an acoustic barrier must be installed along part of the northern and eastern boundaries of the site to prevent noise from the adjacent public highway that may impact upon amenity. The local authority's Environmental Protection team are satisfied that this can be dealt with via planning condition.
- 7.17 Subject to recommended conditions, the proposal accords with both local and national planning policy regarding residential amenity.

#### **Highway safety**

- 7.18 Policy TRA 2 of the NLP states that developments will be expected 'provide effective and safe access and egress to the existing transport network' and 'include appropriate measures to avoid, mitigate and manage any significant impacts on highway capacity, congestion or highway safety'. Policy TRA 4 is also relevant within this assessment and states that 'an appropriate amount of off-street vehicle parking to serve new development shall be made available in safe, accessible and convenient locations'.
- 7.19 Paragraph 111 of the NPPF states that 'development should only be prevented or refused on highways grounds if there would be an unacceptable impact on highway safety, or the residual cumulative impacts on the road network would be severe'.
- 7.20 Consultation was undertaken with highways development management (HDM), who, following the submission of additional information, raised no objection to the application proposals subject to recommended conditions. Appropriate visibility splays can be achieved from the proposed access therefore allowing safe ingress and egress at the application site whilst appropriate parking provision has been demonstrated for the 9no properties, as well as additional parking for visitors.
- 7.21 The installation of a footpath internally within the site, which then connects to the existing footpath outside of the site boundary, promotes sustainable transport with everyday services and amenities accessible on foot. Conditions have been requested by HDM that would secure highway safety throughout

the demolition and construction phases on site and across the lifetime of the development. The proposals therefore accord with both local and national planning policy in relation to highway safety.

#### **Ecological impacts**

- 7.22 Policy ENV 2 of the NLP states that developments should minimise their impact upon biodiversity and geodiversity and where possible, secure net gains. These provisions are mirrored within paragraph 174, part d) of the NPPF.
- 7.23 An ecological appraisal and bat survey forms part of the application submission allowing the LPA to appropriately assess potential impacts upon protected species and how these can be mitigated throughout the demolition and construction phases upon the application site. Consultation was undertaken with the local authority's ecologist who raised no objection to the application proposals subject to recommended conditions. The first condition focuses upon mitigation to protected species and their habitats on site whilst the second condition would provide biodiversity net gains through the installation of bat boxes, swift bricks, new hedging and various other improvements to the site.
- 7.24 As this is a proposed residential development within 10km of the coast, consideration will need to be given to the impact of increased recreational disturbance to bird species that are interest features of the coastal SSSIs and European sites, and increased recreational pressure on dune grasslands which are similarly protected.
- 7.25 When developers apply for planning permission for new residential development within the coastal zone of influence, the LPA has to fulfil its obligations under the Wildlife and Countryside Act (for SSSIs) and the Conservation of Habitats and Species Regulations (for SPAs, SACs and Ramsar Sites), by ensuring that the development will not have adverse impacts on designated sites. Until now, we have required the developer to devise suitable mitigation, supported by survey work that they have commissioned. However, due to growing concerns about the effectiveness of mitigation that does not include direct management of the protected areas themselves, the Council has introduced a scheme whereby developers can pay a contribution into a strategic mitigation service which will be used to fund coastal wardens who will provide the necessary mitigation.
- 7.26 Contribution to the Coastal Mitigation Service enables a conclusion of no adverse effect on site integrity to be reached when a planning application is subject to appropriate assessment, without the developer having to commission any survey or mitigation work. Similarly it enables a conclusion of no adverse effect on the interest features of coastal SSSIs. The contribution for major developments (10 or more units) is set at £615 per unit within 7km of the coast and £307 per unit for those between 7-10km of the coast. Minor developments of 9 units or less contribute £615 per unit within 7km of the coast but are exempt beyond that. The coastal mitigation contribution for this development has been calculated at £5,535 (£615 x 9). The applicant has agreed to these contributions which can be secured via a unilateral undertaking.

#### Land contamination, stability and ground gas

- 7.27 Policy POL 1 of the NLP outlines that 'development proposals will be supported where it can be demonstrated that unacceptable risks from land instability and contamination will be prevented by ensuring the development is appropriately located and that measures can be taken to effectively mitigate the impacts'.
- 7.28 Policy POL 2 of the NLP is also relevant within this assessment and states that 'Development proposals in locations where they would cause, or be put at unacceptable risk of harm from, or be adversely affected by pollution by virtue of the emissions of fumes, particles, effluent, radiation, smell, heat, light, noise or noxious substances will not be supported'. Both of these provisions are mirrored within the NPPF.
- 7.29 The application site is located within an area subject to former coal mining activity with a coal mining risk assessment forming part of the application submission. Consultation was undertaken with The Coal Authority (TCA) who confirmed that part of the site lies in an area of historic, unrecorded coal mine workings at shallow depth. If shallow coal workings are present those pose a potential risk to surface stability and public safety.
- 7.30 The planning application is supported by a Coal Mining Risk Assessment (CMRA) which has been informed by an appropriate range of sources of information. The report concludes that the risk to surface stability from historic coal workings is low and that based on this evidence, no further investigations or remedial works are necessary. TCA are satisfied that the CMRA appropriately assesses the potential impact from historic coal mining activity and raise no objection to the planning application. No conditions are recommended to the LPA.
- 7.31 As the site is located with an area subject to former coal mining activity, the applicant will be required to install appropriate ground gas protection within the development to protect the health of future occupiers of the properties. A condition has been requested by Public Protection that would secure the installation of protection within this development with a verification report to be provided prior to occupation to ensure protection has been correctly installed.
- 7.32 Due to the historic use of the site for agricultural purposes, there is potential for land contamination within the application curtilage therefore a phase 2 intrusive investigation is required to ensure that contamination impacts can be identified and appropriately mitigated prior to the construction of residential dwellings upon the land. Following the undertaking of the mitigation works on site, a verification report coupled with post remediation sampling and monitoring results shall be provided to the LPA.
- 7.33 Subject to recommended conditions, the LPA are satisfied that the proposed development accords with both local and national planning policy in relation to land contamination and ground gas.

#### Drainage

7.34 The submitted details indicate that both foul sewage and surface water will be disposed of via existing mains. The LPA have no objection to these proposals.

#### **Equality Duty**

7.35 The County Council has a duty to have regard to the impact of any proposal on those people with characteristics protected by the Equality Act. Officers have had due regard to Sec 149(1) (a) and (b) of the Equality Act 2010 and considered the information provided by the applicant, together with the responses from consultees and other parties, and determined that the proposal would have no material impact on individuals or identifiable groups with protected characteristics. Accordingly, no changes to the proposal were required to make it acceptable in this regard.

#### **Crime and Disorder Act Implications**

7.36 These proposals have no implications in relation to crime and disorder.

#### **Human Rights Act Implications**

- 7.37 The Human Rights Act requires the County Council to take into account the rights of the public under the European Convention on Human Rights and prevents the Council from acting in a manner which is incompatible with those rights. Article 8 of the Convention provides that there shall be respect for an individual's private life and home save for that interference which is in accordance with the law and necessary in a democratic society in the interests of (inter alia) public safety and the economic wellbeing of the country. Article 1 of protocol 1 provides that an individual's peaceful enjoyment of their property shall not be interfered with save as is necessary in the public interest.
- 7.38 For an interference with these rights to be justifiable the interference (and the means employed) needs to be proportionate to the aims sought to be realised. The main body of this report identifies the extent to which there is any identifiable interference with these rights. The Planning Considerations identified are also relevant in deciding whether any interference is proportionate. Case law has been decided which indicates that certain development does interfere with an individual's rights under Human Rights legislation. This application has been considered in the light of statute and case law and the interference is not considered to be disproportionate.
- 7.39 Officers are also aware of Article 6, the focus of which (for the purpose of this decision) is the determination of an individual's civil rights and obligations. Article 6 provides that in the determination of these rights, an individual is entitled to a fair and public hearing within a reasonable time by an independent and impartial tribunal. Article 6 has been subject to a great deal of case law. It has been decided that for planning matters the decision making process as a whole, which includes the right of review by the High Court, complied with Article 6.

#### 8. Conclusion

8.1 The application proposals represent an acceptable form of development which accords with both local and national planning policy. The application is therefore recommended for approval.

#### 9. Recommendation

That this application be GRANTED permission subject to a unilateral undertaking in relation to contributions to the Coastal Mitigation scheme (£5,535), and the following conditions:

#### Conditions/Reason

01. The development hereby permitted shall be begun before the expiration of three years from the date of this permission.

Reason: To comply with Section 91 of the Town and Country Planning Act 1990 (as amended)

- 02. The development hereby permitted shall not be carried out otherwise than in complete accordance with the approved plans. The approved plans for this development are:-
  - 1) Location plan drawing no. c-00 rev. A (received 6<sup>th</sup> October 2021)
  - 2) Proposed plot 2 elevations drawing no. c-13 rev. B (received 19<sup>th</sup> May 2022)
  - 3) Proposed plot 2 plan drawing no. c-04 rev. B (received 19<sup>th</sup> May 2022)
  - 4) Proposed plot 4 elevations drawing no. c-15 rev. B (received 19<sup>th</sup> May 2022)
  - 5) Proposed plot 4 plan drawing no. c-06 rev. B (received 19<sup>th</sup> May 2022)
  - 6) Proposed plot 6 elevations drawing no. c-17 rev. B (received 19<sup>th</sup> May 2022)
  - 7) Proposed plot 6 plan drawing no. c-06 rev. B (received 19<sup>th</sup> May 2022)
  - 8) Proposed site plan drawing no. c-02 rev. N (received 19<sup>th</sup> May 2022)
  - 9) Ecological appraisal and bat survey project no. 6263 (received 13<sup>th</sup> December 2021)
  - 10) Ecological plan (received 18<sup>th</sup> November 2021)
  - 11) Plot 1 elevations drawing no. c-12 rev. A (received 18<sup>th</sup> November 2021)
  - 12) Plot 1 plan drawing no. c-03 rev. A (received 18<sup>th</sup> November 2021)
  - 13) Plot 3 elevations drawing no. c-14 rev. B (received 18<sup>th</sup> November 2021)
  - 14) Plot 3 plan drawing no. c-05 rev. A (received 18<sup>th</sup> November 2021)
  - 15) Plot 5 elevations drawing no. c16 rev. A (received 18<sup>th</sup> November 2021)
  - 16) Plot 5 plan drawing no. c-07 rev. A (received 18th November 2021)
  - 17) Plot 7 elevations drawing no. c-18 rev. A (received 18<sup>th</sup> November 2021)
  - 18) Plot 7 plan drawing no. c-09 rev. A (received 18<sup>th</sup> November 2021)
  - 19) Plot 8 elevations drawing no. c-19 rev. A (received 18<sup>th</sup> November 2021)
  - 20) Plot 8 plan drawing no. c-10 rev. A (received 18<sup>th</sup> November 2021)
  - 21) Plot 9 elevations drawing no. c-20 rev. A (received 18<sup>th</sup> November 2021)

- 22) Plot 9 plan drawing no. C-11 rev. A (received 18<sup>th</sup> November 2021)
- 23) Tree protection plan drawing no. 0010706 (received 4<sup>th</sup> October 2021)

Reason: To ensure that the approved development is carried out in complete accordance with the approved plans.

03. Notwithstanding any description of the materials in the application, prior to construction above damp proof course level of the dwellings hereby approved, precise details of the materials to be used in the construction of the external walls, roof and fenestration of the dwellings, shall be submitted to, and approved in writing by, the Local Planning Authority. Development must not be undertaken above damp proof course level until approval from the Local Planning Authority has been provided in writing. All roofing and / or external facing materials used in the construction of the development shall conform to the materials thereby approved.

Reason: To retain control over the external appearance of the development from the outset in the interests of amenity and in accordance with the provisions of in accordance with the provisions of policy QOP 1 of the Northumberland Local Plan and the National Planning Policy Framework.

04. The development shall not be occupied until the car parking area indicated on the approved plans, has been implemented in accordance with the approved plans. Thereafter, the car parking area shall be retained in accordance with the approved plans and shall not be used for any purpose other than the parking of vehicles associated with the development.

Reason: In the interests of highway safety, in accordance with the National Planning Policy Framework and Policy TRA4 of the Northumberland Local Plan.

05. The development shall not be occupied until a means of vehicular access has been constructed in accordance with the approved plans and the highway including roads, kerbs and footway has been reinstated.

Reason: In the interests of highway safety, in accordance with the National Planning Policy Framework and Policy TRA2 of the Northumberland Local Plan.

06. Development shall not be occupied until details of the proposed highway works have been submitted to and approved in writing by the Local Planning Authority. The building(s) shall not be occupied until the highway works have been constructed in accordance with the approved plans.

Reason: In the interests of highway safety, in accordance with the National Planning Policy Framework and Policy TRA2 of the Northumberland Local Plan.

07. No works to the streets proposed for adoption shall commence until full engineering, drainage, street lighting and constructional details of the streets proposed for adoption have been submitted to and approved in writing by the Local Planning Authority. Thereafter, the development shall be constructed in

accordance with the approved details, unless otherwise agreed in writing with the Local Planning Authority.

Reason: In the interests of highway safety and to safeguard the amenities of the locality and users of the highway in accordance with the National Planning Policy Framework and Policies TRA1 and TRA2 of the Northumberland Local Plan.

08. Prior to occupation, details of surface water drainage to manage run off from private land have been submitted to and approved by the Local Planning Authority. The approved surface water drainage scheme shall be implemented in accordance with the approved details before the development is occupied and thereafter maintained in accordance with the approved details.

Reason: In order to prevent surface water run-off in the interests of highway safety, the amenity of the area and to protect the integrity of the highway in accordance with the National Planning Policy Framework.

- 09. Development shall not commence until a Demolition and Construction Method Statement, together with a supporting plan has been submitted to and approved in writing by the Local Planning Authority. The approved Demolition and Construction Method Statement shall be adhered to throughout the demolition and construction period. The Demolition and Construction Method Statement and plan shall, where applicable, provide for:
  - i. details of temporary traffic management measures, temporary access, routes and vehicles;
  - ii. vehicle cleaning facilities;
  - iii. the parking of vehicles of site operatives and visitors;
  - iv. the loading and unloading of plant and materials;
  - v. storage of plant and materials used in constructing the development

Reason: To prevent nuisance in the interests of residential amenity and highway safety, in accordance with the National Planning Policy Framework and Policy TRA2 of the Northumberland Local Plan.

- 10. The development hereby permitted shall not be commenced until a scheme to deal with contamination of land or controlled waters has been submitted to and approved in writing by the Local Planning Authority. The scheme shall be undertaken by a competent and qualified consultant. The scheme shall include all of the following measures, unless the Local Planning Authority dispenses with any such requirement specifically in writing:
  - a. A site investigation shall be carried out to fully and effectively characterise the nature and extent of any land contamination and/ or pollution of controlled waters. It shall specifically include a risk assessment that adopts the Source-Pathway-Receptor principle, in order that any potential risks are adequately assessed taking into account the sites existing status and proposed new use. Two full copies of the site investigation and findings shall be forwarded to the Local Planning Authority without delay upon completion.

b. Thereafter, a written Method Statement (or Remediation Strategy) detailing the remediation requirements for the land contamination and/or pollution of controlled waters affecting the site shall be submitted and approved by the Local Planning Authority, and all requirements shall be implemented and completed to the satisfaction of the Local Planning Authority. No deviation shall be made from this scheme without express written agreement of the Local Planning Authority.

Reason: To ensure that risks from land contamination are minimised.

11. Prior to the development being brought into use or continuing in use the applicant shall submit a full closure (Verification Report) report to the Local Planning Authority for its written approval. The report shall provide verification that the required works regarding contamination have been carried out in accordance with the approved Method Statement(s). Post remediation Page 4 of 7 sampling and monitoring results shall be included in the closure report to demonstrate that the required remediation has been fully met.

Should no contamination be found during development then the applicant shall submit a signed statement indicating this to discharge this condition.

Reason: To ensure that risks from land contamination are minimised.

12. If during redevelopment contamination not previously considered is identified within any statement / report that has received the approval of the Local Planning Authority, then a written Method Statement regarding this material shall be submitted to and approved in writing by the Local Planning Authority. The written method statement must be written by a 'competent person'\*. No building shall be occupied until a method statement has been submitted to and approved in writing by the Local Planning Authority, and measures proposed to deal with the contamination have been carried out.

Should no contamination be found during development then the applicant shall submit a signed statement indicating this to discharge this condition.

\* "Competent Person" has the same definition as defined within the National Planning Policy Framework (NPPF) ISBN 978-1-5286-1033-9.

Reason: To ensure that risks from land contamination are minimised.

13. No foundation works shall be commenced until a report detailing the proposed protective measures to prevent the ingress of ground gases, including depleted Oxygen (<19%), to the standard required in BS8485:2015 (Code of Practice for the design of protective measures for Methane and Carbon Dioxide ground gases for new buildings), or to a Characteristic Situation 2 level of protection, whichever is the highest, has been submitted to and approved in writing by the Local Planning Authority. The report shall also specify to the Local Planning Authority's satisfaction how the annulus of service ducts will be sealed to prevent gas ingress into the living space of the dwelling. The report shall also contain full details of the validation and verification assessment to be undertaken on the installed ground gas protection, as detailed in CIRIA C735 (Good practice on the testing and

verification of protection systems for buildings against hazardous ground gases)

Reason: In order to prevent any accumulation of ground gas, which may be prejudicial to the health & amenity.

14. No building shall not be brought into use or occupied until the applicant has submitted validation and verification report to the approved methodology in Condition 13, which has been approved in writing by the LPA.

Reason: In order to prevent any accumulation of ground gas, which may potentially be prejudicial to the health & amenity.

15. Prior to commencement of the permitted use, a scheme for a robust, continuous acoustic barrier constructed along the north and east boundaries of the plot 1 and along the northern boundary of plot 2, of minimum height of 2 metres( from ground level on the boundaries specified) and minimum surface density of 10 Kg/m2 together with scheme of maintenance, shall be submitted to, and approved in writing by the local planning authority. All works which form part of the approved scheme shall be completed before first residential occupation. The barrier shall be maintained in accordance with the approved scheme and retained throughout the life of the development.

Reason: To protect residential amenity and provide a commensurate level of protection against noise.

- 16. Works to the buildings likely to affect known roosts shall not in any circumstances commence unless the local planning authority has been provided with either:
  - a. licence issued by Natural England pursuant to Regulation 55 of The Conservation of Habitats and Species Regulations 2017 (as amended) authorising the specified activity/development to go ahead; or
  - b. confirmation that the site is registered on a Bat Mitigation Class Licence issued by Natural England; or
  - c. written justification by a suitably qualified ecologist confirming why a licence is no longer required

The development shall then only be carried out in accordance with all of the recommendations for mitigation and compensation set out in the report (ECOLOGICAL APPRAISAL & BAT SURVEY ONE WINDMILL HILL FARM, BEDLINGTON E3 ecology –version uploaded December 2021) which details the methods for maintaining the conservation status of bats, unless otherwise approved in writing by the local planning authority or varied by a European Protected Species licence subsequently issued by Natural England. Mitigation includes:

- Two roosting opportunities will be incorporated into the new build.
- Trees will be soft felled.
- Light levels around newly installed roost locations and foraging/commuting areas will be low level, below 2m in height, and low lux (below 1 lux 5m from the light source).
- In accordance with guidance issued by Natural England in bat mitigation

licensing please note that breathable roofing membranes must not be installed into a roof used by bats. If the use of roof membranes is necessary, only Bitumen type 1F felt with a hessian matrix will be permitted under licence. In this case the bat population is such that NO ROOFS in this development should use breathable roofing felt, as completely sealing older buildings from bats is unlikely to be possible throughout the life of the roof.

Reason: To maintain the favourable conservation status of a European protected species.

17. The development will conform to the Windmill Hill Ecological Plan (E3 ecology 2021) in full to include:

9 integrated bat boxes 6 integrated swift bricks Gaps left within fences for hedgehog All retained trees as shown New native species trees as shown 30m of new native hedgerow Hedgehog hibernacula

Reason: To achieve a net gain for biodiversity in order to conform to paragraph 174d of the National Planning Policy Framework.

18. Works will be carried out outside of the bird breeding season. If this is not possible a pre-commencement check for nesting birds will be undertaken by a suitably experienced ornithologist if vegetation clearance is undertaken between March and August inclusive. Should birds be seen nesting or prenesting then works within 5m of the nest will cease until the young birds have fledged.

Reason: to ensure birds are protected in line with the Wildlife and Countryside Act 1981

19. Prior to the construction of dwellings hereby approved, a detailed landscaping scheme, showing both hard and soft landscaping proposals, shall be submitted to, and approved in writing by, the Local Planning Authority. This shall include. where required, the planting of trees and shrubs including a planting schedule setting out species, numbers, densities and locations, the provision of fences, the creation of areas of hardstanding, pathways, etc, areas to be seeded with grass, and other works or proposals for improving the appearance of the development. The scheme shall be carried out in accordance with the approved drawings no later than the expiry of the next planting season following commencement of the development, or within such other time as may be approved with the Local Planning Authority. The landscaped areas shall be subsequently maintained to ensure establishment of the approved scheme, including watering, weeding and the replacement of any plants, or areas of seeding or turfing comprised in the approved landscaping plans, which fail within a period up to 5 years from the completion of the development.

Reason: In the interests of visual amenity and the satisfactory appearance of the development upon completion, and in accordance with the provisions of policy QOP 1 of the Northumberland Local Plan and the National Planning Policy Framework.

#### **Informatives**

- 1) You should note that under the Highways Act 1980 a vehicle crossing point is required. These works should be carried out before first use of the development. To arrange the installation of a vehicle crossing point (and to make good any damage or other works to the existing footpath or verge) you should contact the Highways Area Office at: <a href="mailto:centralareahighways@northumberland.gov.uk">centralareahighways@northumberland.gov.uk</a>
- 2) You are advised to contact the Council's Highway Development Management team at highwaysplanning@northumberland.gov.uk concerning the need for a Section 38 Agreement of the Highway Act 1980 relating to the adoption of new highways.
- 3) You are advised that offsite highway works required in connection with this permission are under the control of the Council's Technical Services Division and will require an agreement under section 278 of the Highway Act 1980. These works should be carried out before first occupation of the development. All such works will be undertaken by the Council at the applicant's expense. You should contact Highway Development Management at highwaysplanning@northumberland.gov.uk to progress this matter.
- 4) You should note that a highway condition survey should be carried out before the commencement of demolition and construction vehicle movements from this site. To arrange a survey contact Highway Development Management at <a href="mailto:highwaysplanning@northumberland.gov.uk">highwaysplanning@northumberland.gov.uk</a>.
- 5) Building materials or equipment shall not be stored on the highway unless otherwise agreed. You are advised to contact the Streetworks team on 0345 600 6400 for Skips and Containers licences.
- 6) You are advised to contact the Council's Lighting Section on HighwaysStreetLighting@northumberland.gov.uk before and during the construction period with respect of street lighting to ensure sufficient illumination levels of the public highway.
- 7) In accordance with the Highways Act 1980 mud, debris or rubbish shall not be deposited on the highway.
- 8) The first recommended gas protection condition sets out why gas protection is needed and what is proposed to meet this requirement submitted in the form of a "report":

The gas protection proposed should meet a minimum of Characteristic Situation 2 (CS2) to the level required in BS 8485:2015+A1:2019.

Building type is Type A - residential dwelling.

The British Standard requires achieving a score of 3.5 for Building Type A. This may be met by a:

- A well-reinforced raft/slab with minimal penetrations (scoring 1.0 or 1.5 in Table 5 of BS 8485:2015+A1:2019), and; A gas membrane (scoring 2.0) and meeting the requirements of Table 7 of BS 8485:2015+A1:2019.
- A technical brochure for the gas membrane to be used and any manufacturer's installation guidance (if available) and that the membrane will be installed following manufacturer guidance (if available).
- That the membrane installation will be carried out by a suitably qualified and experienced installer.
- Propose what verification of the install will be Building Control, independent verifier, main contractor inspection etc..

# SEE APPENDIX 2 OF OUR ADOPTED GUIDANCE FOR A FULL LIST OF ITEMS TO ADDRESS THE FIRST CONDITION (see link below)

For the second gas protection condition this demonstrates that the installation has met what was proposed in the submission for the first one and should be a "report" which should:

- Demonstrate that the floor was of the type required and sufficient air bricks (and telescopic vents if required) were included demonstration of at least good ventilation performance.
- Membrane was installed to a standard following manufacturer's instructions (if available).
- Membrane was installed by a suitably qualified and experienced installer (include any documentation which shows this is the case).
- Installer logs/records (proforma in Appendix 5 of our adopted guidance below).
- Verifier logs/records (proforma in Appendix 5 of our adopted guidance below)
- Any third party inspection(s) to verify installation. Details of Building Control inspections
- Photographs
- Plans showing location and number of ventilation bricks to meet very good ventilation performance.

# SEE APPENDIX 3 OF OUR ADOPTED GUIDANCE FOR A FULL LIST OF ITEMS TO ADDRESS THE SECOND CONDITION (see link below)

Our adopted guidance YALPAG Technical Guidance Verification Requirements for Gas Protection Systems, is available under the related documents section at:

https://www.northumberland.gov.uk/Protection/Pollution/Advice.aspx The British Geomembrane Association lists approved installers and should be qualified to a minimum of NVQ qualification (NVQ Level 2 membrane installation). The British Geomembrane Association website is: <a href="http://www.britishgeomembraneassociation.co.uk/">http://www.britishgeomembraneassociation.co.uk/</a>

9) The applicant should ensure that as well as any "top-hat" around the outside of service ducts being secured to the membrane (tape or weld) that also the internal annulus of the duct holding each of the service pipes and conduits (water, gas, electric etc.) should be filled with a sealant approved by the water supply companies, such as FILOseal+ or FILOseal+HD manufactured by Filoform UK Ltd: https://www.filoform.co.uk/catalog/category/view/s/re-enterable-ductsealingsystems/id/9/ Evidence of this will be required under the validation/verification of the gas protection.

- 10) For advice about private water supplies please contact the Environmental Protection Team at <a href="mailto:public.protection@northumberland.gov.uk">public.protection@northumberland.gov.uk</a>
- 11) The effectiveness of the development's design in ensuring that a nuisance is not created, is the responsibility of the applicant / developer and their professional advisors / consultants. Developers should, therefore, fully appreciate the importance of obtaining competent professional advice.
- 12) The granting of planning permission does not in any way indemnify against statutory nuisance action being taken should substantiated complaints within the remit of part III of the Environmental Protection Action 1990 be received.

Date of Report: 18th May 2022

Background Papers: Planning application file(s) 21/03369/FUL



# Appeal Update Report

Date: June 2022

# Planning Appeals

Report of the Director of Planning

Cabinet Member: Councillor CW Horncastle

#### **Purpose of report**

For Members' information to report the progress of planning appeals. This is a monthly report and relates to appeals throughout all 5 Local Area Council Planning Committee areas and covers appeals of Strategic Planning Committee.

#### Recommendations

<u>To note</u> the contents of the report in respect of the progress of planning appeals that have been submitted to and determined by the Planning Inspectorate.

## **Link to Corporate Plan**

This report is relevant to all of the priorities included in the NCC Corporate Plan 2018-2021 where identified within individual planning applications and appeals.

## **Key issues**

Each planning application and associated appeal has its own particular set of individual issues and considerations that have been taken into account in their determination, which are set out within the individual application reports and appeal decisions.

# Recent Planning Appeal Decisions

## **Planning Appeals Allowed (permission granted)**

Reference No	Proposal and main planning considerations	Award of costs?
21/02724/FUL	Construction of new garage workshop on site of former garage – 70 Shielfield Terrace, Etal Road, Tweedmouth, Berwick-upon-Tweed	No
	Main issues: due to its scale and appearance the development would detract from the character and visual appearance of the area.	
	Delegated Decision - Officer Recommendation: Refuse	

## **Planning Appeals Split Decision**

Reference No	Proposal and main planning considerations	Award of costs?
None		

# **Planning Appeals Dismissed (permission refused)**

Reference No	Proposal and main planning considerations	Award of costs?
21/01205/AGTRES	Prior notification for change of use of an existing agricultural building and conversion to 1no. Dwelling - land to east of Edgewell House Farm House, Edgewell House Road, Prudhoe	No – claim refused
	Main issues: insufficient information to assess and proposal does not constitute permitted development.  Delegated Decision - Officer Recommendation:	
	Refuse	
21/03371/FUL	Part-demolition of existing residential ancillary/incidental building with extension, new gable ended roof, raised ridge and two inward facing dormer windows to outbuilding and new decking area – 127 Bondicar Terrace, Blyth	No

a	Main issues: due to the size and scale of the alterations the works would result in harm to the character of the Conservation Area.	
	Delegated Decision - Officer Recommendation: Refuse	
v c s ii	Listed Building Consent: Replace 3 existing sash windows and associated secondary glazing at front of property in original style with grade 1 Redwood sashes and duplicating original pattern. The work will include slim line double glazed units – The Manor House, 55 Northumberland Street, Alnmouth	No
t	Main issues: less than substantial harm caused to the listed building and Conservation Area and no public benefits identified.	
	Delegated Decision - Officer Recommendation: Refuse	
F	Demolition of outbuilding and rear bay window. Proposed rear single storey extension with roof terrace – 8 Woodlands, Warkworth	No
I	Main issues: unacceptable impact on residential amenity.	
	Delegated Decision - Officer Recommendation: Refuse	
C	Dormer extensions to front and rear, removal of chimney, installation of rooflights to front, and alterations to fenestration to front and side elevations – 193 Edge Hill, Darras Hall, Ponteland	No
ii	Main issues: prominent and poor design would result in negative impact upon the character of the local area.	
	Delegated Decision - Officer Recommendation: Refuse	
a	Change of use of land for siting of shepherd's huts and associated development – land north of White House Farm, Slaley	No
I	Main issues: inappropriate development in the Green Belt.	

	Delegated Decision - Officer Recommendation: Refuse	
20/02979/DISCON	Discharge of conditions: 3 (materials - chimney), 4 (schedule of plaster work), 5 (installation services) and 6 roof/rainwater goods) pursuant to planning approval 17/02196/LBC - Felton Park Lodge, Felton Park, Felton  Main issues: lack of information provided to approve and discharge the conditions.  Delegated Decision - Officer Recommendation: Refuse	No

# **Planning Casework Unit Referrals**

Reference No	Proposal and main planning considerations	Award of costs?
None		

# Planning Appeals Received

# **Appeals Received**

Reference No	Description and address	Appeal start date and decision level
21/01136/FUL	Construction of 1no detached dwelling (as amended) - land south of Embleton Hall and behind Front Street, Longframlington  Main issues: fails to protect and enhance the landscape character of the village; and forms an incursion into the open countryside, is not essential and fails to support the conservation and enhancement of the countryside.	13 December 2021  Delegated Decision - Officer Recommendation: Refuse
21/02984/FUL	Erection of 4 bedroom dormer bungalow - land south of The Old Farmhouse, Ulgham Main issues: development in the open countryside; inappropriate development in the Green Belt; fails to demonstrate that safe ingress and access can be achieved from the proposed access; and no completed legal	24 January 2022 Delegated Decision - Officer Recommendation: Refuse

	agreement to secure a contribution to the coastal mitigation service.		
20/01457/CLEXIS	As amended: Use of land to the west of School House Farm, Kiln Pit Hill (as outlined in red on amended location plan received 16/9/21) as a Motocross Track with associated visitor parking, catering van, portable toilet, security gates and sign in shed. Operating times throughout the year (excluding every Tuesday together with Christmas Day, Boxing Day and New Years Day when it is closed) are 8am-5pm (bikes allowed on tracks from 10am-4pm only) with additional opening hours of 4pm-7pm on Monday, Wednesday and Friday during the months of May, June, July, August and September (amended 29/9/21) - Motorcycle track west of School House Farm, Kiln Pit Hill Main issues: the submitted evidence fails to	9 February 2022  Delegated Decision - Officer Recommendation: Refuse	
	demonstrate that the lawful use is as described in the application.		
21/03042/FUL	Change of use from landscape contractors yard to residential, removal of existing buildings and erection of one no. dwellinghouse (C3 use) - Warkworth Landscaping Services, land north of Old Helsay, Warkworth	14 February 2022 Delegated Decision - Officer Recommendation: Refuse	
	Main issues: development in the open countryside; fails to support the conservation and enhancement of the countryside; fails to protect and enhance landscape character; and no suitable mitigation secured to address recreational disturbance to designated sites.		
21/02183/FUL	Proposed conversion of self contained house to create an additional 2 bedroom dwelling –	16 February 2022 Delegated	
	1-2 South Road, Longhorsley  Main issues: intensification of use of a substandard access and fails to demonstrate appropriate car parking provision.		
21/04610/LBC	Listed building consent for internal and external works including ensuite shower room, installation 2 new windows to rear, replace windows/doors with double glazed timber units, installation of external door to sunroom, removal of rear porch, raised deck and steps down to garden – West House, Seahouses	17 February 2022 Appeal against non-determination	

	Main issues: harm to the listed building and no public benefits to outweigh the identified harm.	
21/04384/AGTRES	Prior notification for conversion of an agricultural building to form two dwellinghouses – building west of Chattlehope Farm, Catcleugh  Main issues: the development is not considered to be permitted development in relation to transport and highway impacts.	28 February 2022 Delegated Decision - Officer Recommendation: Refuse
21/04877/FUL	Proposed garden summerhouse to rear garden – 62 Swansfield Park Road, Alnwick Main issues: significantly detracts from the character and appearance of the dwelling and immediate area; and significant harm to residential amenity.	21 March 2022 Delegated Decision - Officer Recommendation: Refuse
21/04982/FUL	Resubmission: Erection of 5no. custom self build homes, with associated garages, car parking and landscaping – land north of 30 Longhirst Village, Longhirst  Main issues: development in the open countryside; inappropriate development in the Green Belt; detrimental impact on the rural character of the site and wider landscape; harm to the setting and significance of the Conservation Area; insufficient information to assess archaeological impacts; insufficient information to assess impacts on protected species; and fails to address disposal of surface water.	7 April 2022  Delegated Decision - Officer Recommendation: Refuse
21/02853/FUL	Retrospective: first floor balcony to rear elevation – 28 Arkle Court, Alnwick Main issues: significant loss of privacy to neighbouring residents; and design and size of balcony is an overly dominant feature on the rear elevation.	8 April 2022 Delegated Decision - Officer Recommendation: Refuse
21/04026/FUL	Two storey extension protruding from Western side to provide 2no. additional bedrooms, dining area and gym – Heighley Wood, Morpeth Main issues: inappropriate development in the Green Belt.	20 April 2022 Delegated Decision - Officer Recommendation: Refuse
21/03167/FUL	Utility, store, bedroom, studio and playroom extension – 1 Cottingvale, Morpeth Main issues: significant detrimental impact on the character, appearance and visual	20 April 2022 Delegated Decision - Officer

	amenity of the dwelling and surrounding area.	Recommendation: Refuse
21/01668/LBC	Listed Building Consent for replacement of sash windows throughout and replacement of front door – Brockburn, Monkshouse, Seahouses  Main issues: harm to the listed building with no public benefits to outweigh the harm	20 April 2022  Delegated Decision - Officer Recommendation: Refuse
21/03400/OUT	Outline with all matters reserved for the construction of eight dwellings consisting of 8 x Dormer Bungalows – land east of Ashcroft Guest House, Lantys Lonnen, Haltwhistle Main issues: development on protected open space, harm to designated and non-designated heritage assets and currently objections and insufficient information to assess noise, highway safety, flood risk and drainage and ecological impacts.	21 April 2022 Appeal against non-determination
21/04426/CLEXIS	Certificate of lawful development of existing vehicular access from the B6318 – land on Hadrian's Wall remains south of Black Pasture Cottage, Brunton Bank, Wall Main issues: lack of information and evidence as submitted to grant certificate.	28 April 2022 Appeal against non-determination
21/04803/FUL	Resubmission: Second storey extension above garage and extension to front to increase garage. Internal alterations 9 Crofts Close, Corbridge  Main issues: fails to demonstrate that required parking can be provided with resultant impacts on amenity of neighbouring properties.	9 May 2022  Delegated Decision - Officer Recommendation: Refuse
21//02591/FUL	Installation of a glass pane to former door entrance and installation of artwork panels – Town Hall Office, Fenkle Street, Alnwick Main issues: harm to the Grade I listed building with no justifiable public benefits to outweigh the harm.	10 May 2022 Delegated Decision - Officer Recommendation: Refuse
21/02592/LBC	Listed building consent for installation of a glass pane to former door entrance and installation of artwork panels – Town Hall Office, Fenkle Street, Alnwick  Main issues: harm to the Grade I listed building with no public benefits to outweigh the harm.	10 May 2022 Delegated Decision - Officer Recommendation: Refuse

# Recent Enforcement Appeal Decisions

## **Enforcement Appeals Allowed**

Reference No	Description and address	Award of costs?
None		

## **Enforcement Appeals Dismissed**

Reference No	Description and address	Award of costs?
None		

# **Enforcement Appeals Received**

## **Appeals Received**

Reference No	Description and address	Appeal start date
19/00170/ENDEVT	Construction of an access track – School House Farm, Kiln Pit Hill, Consett	5 January 2022
20/01383/ENDEVT	Material change of use of the land from use for agriculture to a vehicle parking area – School House Farm, Kiln Pit Hill, Consett Appeal against Enforcement Notice and linked with appeal submitted against refusal of 20/01457/CLEXIS (see above).	9 February 2022
22/00022/NOTICE	Unauthorised dwelling – Horsley Banks Farm, Horsley	6 April 2022 Hearing date to be confirmed.
22/00023/NOTICE	Unauthorised stable buildings – Horsley Banks Farm, Horsley	6 April 2022 Hearing date to be confirmed.
18/01525/ENDEVT	Change of use of the land for the stationing of 2 caravans including a linking structure for	29 April 2022

	residential purposes - School House Farm, Kiln Pit Hill, Consett	
18/01525/ENDEVT	Erection of a building used to house parrots and other animals; the erection of a corrugated steel barn; the erection of 2 timber structures to accommodate birds; and the construction of a hardstanding area - School House Farm, Kiln Pit Hill, Consett	29 April 2022

# Inquiry and Hearing Dates

Reference No	Description and address	Inquiry/hearing date and decision level
None		

# **Implications**

Policy	Decisions on appeals may affect future interpretation of policy and influence policy reviews
Finance and value for money	There may be financial implications where costs are awarded by an Inspector or where Public Inquiries are arranged to determine appeals
Legal	It is expected that Legal Services will be instructed where Public Inquiries are arranged to determine appeals
Procurement	None
Human resources	None
Property	None
Equalities (Impact Assessment attached?)  □ Yes  √ No □ N/a	Planning applications and appeals are considered having regard to the Equality Act 2010
Risk assessment	None
Crime and disorder	As set out in individual reports and decisions
Customer consideration	None
Carbon reduction	Each application/appeal may have an impact on the local environment and have been assessed accordingly
Wards	All where relevant to application site relating to the appeal

## **Background papers**

Planning applications and appeal decisions as identified within the report.

## Report author and contact details

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